## 109TH CONGRESS 2D SESSION

## H. R. 5649

To provide for exploration, development, and production activities for mineral resources on the outer Continental Shelf, and for other purposes.

## IN THE HOUSE OF REPRESENTATIVES

June 20, 2006

Ms. Harris introduced the following bill; which was referred to the Committee on Resources

## A BILL

To provide for exploration, development, and production activities for mineral resources on the outer Continental Shelf, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Coastal Economic and
- 5 Environmental Protection Act".
- 6 SEC. 2. POLICY.
- 7 It is the policy of the United States that—
- 8 (1) adjacent States are required by the cir-
- 9 cumstances to commit significant resources in sup-
- 10 port of exploration, development, and production ac-

- tivities for mineral resources on the outer Continental Shelf, and it is fair and proper for a portion of the receipts from such activities to be shared with Adjacent States and their local coastal governments;
  - (2) the existing laws governing the leasing and production of the mineral resources of the outer Continental Shelf have reduced the production of mineral resources, have preempted Adjacent States from being sufficiently involved in the decisions regarding the allowance of mineral resource development;
  - (3) the national interest is served by granting the Adjacent States more options related to whether or not mineral leasing should occur in the outer Continental Shelf within their Adjacent Zones;
  - (4) transportation of oil from a leased tract might reasonably be foreseen, under limited circumstances, to have the potential to adversely affect resources near the coastline if the oil is within 50 miles of the coastline, but such potential to adversely affect such resources is likely no greater, and probably less, than the potential impacts from tanker transportation because tanker spills usually involve large releases of oil over a brief period of time; and

1	(5) among other bodies of inland waters, the
2	Great Lakes, Long Island Sound, Delaware Bay,
3	Chesapeake Bay, Albemarle Sound, San Francisco
4	Bay, and Puget Sound are not part of the outer
5	Continental Shelf, and are not subject to leasing by
6	the Federal Government for the exploration, develop-
7	ment, and production of any mineral resources that
8	might lie beneath them.
9	SEC. 3. DEFINITIONS UNDER THE OUTER CONTINENTAL
10	SHELF LANDS ACT.
11	Section 2 of the Outer Continental Shelf Lands Act
12	(43 U.S.C. 1331) is amended—
13	(1) by amending paragraph (f) to read as fol-
14	lows:
15	"(f) The term 'affected State' means the Adjacent
16	State.";
17	(2) by striking the semicolon at the end of each
18	of paragraphs (a) through (o) and inserting a pe-
19	riod;
20	(3) by striking "; and" at the end of paragraph
21	(p) and inserting a period;
22	(4) by adding at the end the following:
23	"(r) The term 'Adjacent State' means, with respect
24	to any program, plan, lease sale, leased tract or other ac-
25	tivity, proposed, conducted, or approved pursuant to the

- 1 provisions of this Act, any State the laws of which are
- 2 declared, pursuant to section 4(a)(2), to be the law of the
- 3 United States for the portion of the outer Continental
- 4 Shelf on which such program, plan, lease sale, leased tract
- 5 or activity appertains or is, or is proposed to be, con-
- 6 ducted. For purposes of this paragraph, the term 'State'
- 7 includes Puerto Rico and the other Territories of the
- 8 United States.
- 9 "(s) The term 'Adjacent Zone' means, with respect
- 10 to any program, plan, lease sale, leased tract, or other ac-
- 11 tivity, proposed, conducted, or approved pursuant to the
- 12 provisions of this Act, the portion of the outer Continental
- 13 Shelf for which the laws of a particular Adjacent State
- 14 are declared, pursuant to section 4(a)(2), to be the law
- 15 of the United States.
- 16 "(t) The term 'miles' means statute miles.
- 17 "(u) The term 'coastline' has the same meaning as
- 18 the term 'coast line' as defined in section 2(c) of the Sub-
- 19 merged Lands Act (43 U.S.C. 1301(c)).
- 20 "(v) The term 'Neighboring State' means a coastal
- 21 state having a common boundary at the coastline with the
- 22 Adjacent State."; and
- 23 (5) in paragraph (a), by inserting after "con-
- 24 trol" the following: "or lying within the United

- 1 States exclusive economic zone adjacent to the Terri-
- 2 tories of the United States".
- 3 SEC. 4. DETERMINATION OF ADJACENT ZONES AND PLAN-
- 4 NING AREAS.
- 5 Section 4(a)(2)(A) of the Outer Continental Shelf
- 6 Lands Act (43 U.S.C. 1333(a)(2)(A)) is amended in the
- 7 first sentence by striking ", and the President" and all
- 8 that follows through the end of the sentence and inserting
- 9 the following: "The lines extending seaward and defining
- 10 each State's Adjacent Zone, and each OCS Planning Area,
- 11 are as indicated on the maps for each outer Continental
- 12 Shelf region entitled 'Alaska OCS Region State Adjacent
- 13 Zone and OCS Planning Areas', 'Pacific OCS Region
- 14 State Adjacent Zones and OCS Planning Areas', 'Gulf
- 15 of Mexico OCS Region State Adjacent Zones and OCS
- 16 Planning Areas', and 'Atlantic OCS Region State Adja-
- 17 cent Zones and OCS Planning Areas', all of which are
- 18 dated September 2005 and on file in the Office of the Di-
- 19 rector, Minerals Management Service.".
- 20 SEC. 5. ADMINISTRATION OF LEASING.
- 21 Section 5 of the Outer Continental Shelf Lands Act
- 22 (43 U.S.C. 1334) is amended by adding at the end the
- 23 following:
- 24 "(k) Voluntary Partial Relinquishment of a
- 25 Lease.—Any lessee of a producing lease may relinquish

- 1 to the Secretary any portion of a lease that the lessee has
- 2 no interest in producing and that the Secretary finds is
- 3 geologically prospective. In return for any such relinquish-
- 4 ment, the Secretary shall provide to the lessee a royalty
- 5 incentive for the portion of the lease retained by the lessee,
- 6 in accordance with regulations promulgated by the Sec-
- 7 retary to carry out this subsection. The Secretary shall
- 8 publish final regulations implementing this subsection
- 9 within 365 days after the date of the enactment of the
- 10 Coastal Economic and Environmental Protection Act.
- 11 "(1) Natural Gas Lease Regulations.—Not later
- 12 than July 1, 2007, the Secretary shall publish a final regu-
- 13 lation that shall—
- 14 "(1) establish procedures for entering into nat-
- ural gas leases;
- 16 "(2) ensure that natural gas leases are only
- available for tracts on the outer Continental Shelf
- that are wholly within 125 miles of the coastline
- within an area withdrawn from disposition by leas-
- ing on the day after the date of enactment of the
- 21 Coastal Economic and Environmental Protection
- 22 Act;
- "(3) provide that natural gas leases shall con-
- tain the same rights and obligations established for
- oil and gas leases, except as otherwise provided in

the Coastal Economic and Environmental Protection 1 2 Act; "(4) provide that, in reviewing the adequacy of 3 4 bids for natural gas leases, the value of any crude 5 oil estimated to be contained within any tract shall 6 be excluded: "(5) provide that any crude oil produced from 7 8 a well and reinjected into the leased tract shall not 9 be subject to payment of royalty, and that the Sec-10 retary shall consider, in setting the royalty rates for 11 a natural gas lease, the additional cost to the lessee 12 of not producing any crude oil; and 13 "(6) provide that any Federal law that applies 14 to an oil and gas lease on the outer Continental 15 Shelf shall apply to a natural gas lease unless other-16 wise clearly inapplicable.". 17 SEC. 6. GRANT OF LEASES BY SECRETARY. 18 Section 8 of the Outer Continental Shelf Lands Act (43 U.S.C. 1337) is amended— 19 20 (1) in subsection (a)(1) by inserting after the first sentence the following: "Further, the Secretary 21 may grant natural gas leases in a manner similar to 22 23 the granting of oil and gas leases and under the var-24 ious bidding systems available for oil and gas

leases.";

1 (2) by adding at the end of subsection (b) the 2 following: "The Secretary may issue more than one 3 lease for a given tract if each lease applies to a sepa-4 rate and distinct range of vertical depths, horizontal 5 surface area, or a combination of the two. The Sec-6 retary may issue regulations that the Secretary de-7 termines are necessary to manage such leases con-8 sistent with the purposes of this Act."; 9 (3) in subsection (p)(2)(B)— (A) by striking "27" and inserting "50"; 10 11 and (B) by striking "15" and inserting "200"; 12 13 (4) by adding at the end the following: 14 "(q) Natural Gas Leases.— 15 "(1) Right to produce natural gas.—A 16 lessee of a natural gas lease shall have the right to 17 produce the natural gas from a natural gas leased 18 tract if the Secretary estimates that the discovered 19 field has at least 40 percent of the economically re-20 coverable Btu content of the field contained within 21 natural gas and such natural gas is economical to 22 produce.

"(2) RIGHT TO PRODUCE CRUDE OIL.—A lessee of a natural gas lease may produce crude oil from the lease unless the Governor and the legislature of

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the Adjacent State object to such production within 180 days after receipt of written notice from the les-see of intent to produce crude oil from the lease. If the leased tract is located within 50 miles of the nearest point on the coastline of a Neighboring State, the Governor and legislature of the Neigh-boring State shall also receive such notice and have the right to object to such production within 180 days after receipt of such notice.

- "(3) ESTIMATES OF BTU CONTENT.—The Secretary shall make estimates of the natural gas Btu content of discovered fields on a natural gas lease only after the completion of at least one exploration well, the data from which has been tied to the results of a three-dimensional seismic survey of the field. The Secretary may not require the lessee to further delineate any discovered field prior to making such estimates.
- "(4) Transportation of crude oil.—If an Adjacent State or any applicable Neighboring State does not object to production of crude oil from a natural gas lease, the lessee shall be permitted to transport the crude oil from the leased tract through Adjacent State waters, and Neighboring State waters if applicable, to facilities onshore in the Adja-

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cent State, and Neighboring State if applicable, unless the lessee agreed to other arrangements with the Adjacent State or Neighboring State, or both.

"(5) Repurchase of Certain Natural Gas LEASES.—Upon request of the lessee and certification by the Secretary of the Interior that a natural gas lease contains all or part of a commercial oil and gas discovery that is not allowed to be produced because it does not meet the standard set in paragraph (1), the Secretary of the Treasury shall repurchase the lease by issuance of a check or electronic payment from OCS Receipts to the lessee in full compensation for the repurchase. The Secretary shall recoup from the State and local governments any funds previously shared with them that were derived from the repurchased lease. Such recoupment shall only be from the State and local governments' shares of OCS receipts that are payable after the date of repurchase.

"(6) Amount of compensation.—Repurchase compensation for each lease repurchased under the authority of this section shall be in the amount of the lesser of the original bonus bid paid for the lease or, if the lessee is not the original lessee, the compensation paid by the current lessee to obtain its in-

terest in the lease. In addition, the lessee shall be compensated for any expenses directly attributable to the lease that the lessee incurs after acquisition of its interest in the lease to be repurchased, including rentals, seismic acquisition costs, drilling costs, and other reasonable expenses on the lease, including expenses incurred in the repurchase process, to the extent that the lessee has not previously been compensated by the United States for such expenses. The lessee shall not be compensated for general overhead expenses or employee salaries.

"(7) Priority right to obtain future oil and gas lease, of a repurchased natural gas leased tract shall have the right to repurchase such tract as an oil and gas lease, on a noncompetitive basis, by repaying the amount received by the lessee if the tract is made available for lease under an oil and gas lease within 30 years after the repurchase.

"(8) DEFINITION OF NATURAL GAS.—For purposes of a natural gas lease, natural gas means natural gas and all substances produced in association with gas, including, but not limited to, hydrocarbon liquids (other than crude oil) that are obtained by the condensation of hydrocarbon vapors and sepa-

1	rate out in liquid form from the produced gas
2	stream.
3	"(r) Removal of Restrictions on Joint Bidding
4	IN CERTAIN AREAS OF THE OUTER CONTINENTAL
5	Shelf.—Restrictions on joint bidders shall no longer
6	apply to tracts located in the Alaska OCS Region. Such
7	restrictions shall not apply to tracts in other OCS regions
8	determined to be 'frontier tracts' or otherwise 'high cost
9	tracts' under final regulations that shall be published by
10	the Secretary by not later than 365 days after the date
11	of the enactment of the Coastal Economic and Environ-
12	mental Protection Act.";
13	(5) by striking subsection (a)(3)(A) and redes-
14	ignating the subsequent subparagraphs as subpara-
15	graphs (A) and (B), respectively;
16	(6) in subsection (a)(3)(A) (as so redesignated)
17	by striking "In the Western" and all that follows
18	through "the Secretary" the first place it appears
19	and inserting "The Secretary"; and
20	(7) effective October 1, 2006, in subsection
21	(g)—
22	(A) by striking all after "(g)", except para-
23	graph (3);
24	(B) by striking the last sentence of para-
25	graph (3); and

1	(C) by striking "(3)".
2	SEC. 7. DISPOSITION OF RECEIPTS.
3	Section 9 of the Outer Continental Shelf Lands Act
4	(43 U.S.C. 1338) is amended—
5	(1) by designating the existing text as sub-
6	section (a);
7	(2) in subsection (a) (as so designated) by in-
8	serting ", if not paid as otherwise provided in this
9	title" after "receipts"; and
10	(3) by adding the following:
11	"(b) Treatment of OCS Receipts From Tracts
12	Completely Within 100 Miles of the Coastline.—
13	"(1) Deposit.—The Secretary shall deposit
14	into a separate account in the Treasury the portion
15	of OCS Receipts for each fiscal year that will be
16	shared under paragraphs (2), (3), and (4).
17	"(2) Phased-in receipts sharing.—
18	"(A) Beginning October 1, 2005, the Sec-
19	retary shall share OCS Receipts derived from
20	the following areas:
21	"(i) Lease tracts located on portions
22	of the Gulf of Mexico OCS Region com-
23	pletely beyond 4 marine leagues from any
24	coastline and completely within 125 miles
25	of any coastline that are available for leas-

1	ing under the 2002–2007 5-Year Oil and
2	Gas Leasing Program in effect prior to the
3	date of the enactment of the Coastal Eco-
4	nomic and Environmental Protection Act.
5	"(ii) Lease tracts in production prior
6	to October 1, 2005, completely beyond 4
7	marine leagues from any coastline and
8	completely within 125 miles of any coast-
9	line located on portions of the OCS that
10	were not available for leasing under the
11	2002–2007 5-Year OCS Oil and Gas Leas-
12	ing Program in effect prior to the date of
13	the enactment of the Coastal Economic
14	and Environmental Protection Act.
15	"(iii) Lease tracts for which leases are
16	issued prior to October 1, 2005, located in
17	the Alaska OCS Region completely beyond
18	4 marine leagues from any coastline and
19	completely within 125 miles of the coast-
20	line.
21	"(B) The Secretary shall share the fol-
22	lowing percentages of OCS Receipts from the
23	leases described in subparagraph (A) derived
24	during the fiscal year indicated:
25	"(i) For fiscal year 2006, 6.0 percent.

1	"(ii) For fiscal year 2007, 7.0 per
2	cent.
3	"(iii) For fiscal year 2008, 8.0 per
4	cent.
5	"(iv) For fiscal year 2009, 9.0 per
6	cent.
7	"(v) For fiscal year 2010, 12.0 per
8	cent.
9	"(vi) For fiscal year 2011, 15.0 per
10	cent.
11	"(vii) For fiscal year 2012, 18.0 per
12	cent.
13	"(viii) For fiscal year 2013, 21.0 per
14	cent.
15	"(ix) For fiscal year 2014, 24.0 per
16	cent.
17	"(x) For fiscal year 2015, 27.0 per
18	cent.
19	"(xi) For fiscal year 2016, 30.0 per
20	cent.
21	"(xii) For fiscal year 2017, 33.0 per
22	cent.
23	"(xiii) For fiscal year 2018, 36.0 per
24	cent.

1	"(xiv) For fiscal year 2019, 39.0 per-
2	cent.
3	"(xv) For fiscal year 2020, 42.0 per-
4	cent.
5	"(xvi) For fiscal year 2021, 45.0 per-
6	cent.
7	"(xvii) For fiscal year 2022 and each
8	subsequent fiscal year, 50.0 percent.
9	"(C) The provisions of this paragraph shall
10	not apply to leases that could not have been
11	issued but for section 5(k) of this Act or section
12	6(2) of the Coastal Economic and Environ-
13	mental Protection Act.
14	"(3) Immediate receipts sharing.—Begin-
15	ning October 1, 2005, the Secretary shall share 50
16	percent of OCS Receipts derived from all leases lo-
17	cated completely beyond 4 marine leagues from any
18	coastline and completely within 125 miles of any
19	coastline not included within the provisions of para-
20	graph (2).
21	"(4) Receipts sharing from tracts within
22	4 MARINE LEAGUES OF ANY COASTLINE.—Beginning
23	October 1, 2005, the Secretary shall share 75 per-
24	cent of OCS Receipts derived from all leases located

1	completely or partially within 4 marine leagues from
2	any coastline.
3	"(5) Allocations.—The Secretary shall allo-
4	cate the OCS Receipts deposited into the separate
5	account established by paragraph (1) that are
6	shared under paragraphs (2), (3), and (4) as follows
7	"(A) Bonus Bids.—Deposits derived from
8	bonus bids from a leased tract, including inter-
9	est thereon, shall be allocated at the end of
10	each fiscal year as follows:
11	"(i) 87.5 percent to the Adjacent
12	State.
13	"(ii) 6.25 percent into the Treasury
14	which shall be allocated to the account es-
15	tablished by section 14 of the Coastal Eco-
16	nomic and Environmental Protection Act.
17	"(iii) 5 percent into the account es-
18	tablished by section 23 of the Coastal Eco-
19	nomic and Environmental Protection Act.
20	"(iv) 1.25 percent into the account es-
21	tablished by section 26 of the Coastal Eco-
22	nomic and Environmental Protection Act.
23	"(B) ROYALTIES.—Deposits derived from
24	royalties from a leased tract, including interest

1	thereon, shall be allocated at the end of each
2	fiscal year as follows:
3	"(i) 87.5 percent to the Adjacent
4	State and any other producing State or
5	States with a leased tract within its Adja-
6	cent Zone within 125 miles of its coastline
7	that generated royalties during the fiscal
8	year, if the other producing or States have
9	a coastline point within 300 miles of any
10	portion of the leased tract, in which case
11	the amount allocated for the leased tract
12	shall be—
13	"(I) one-third to the Adjacent
14	State; and
15	"(II) two-thirds to each pro-
16	ducing State, including the Adjacent
17	State, inversely proportional to the
18	distance between the nearest point on
19	the coastline of the producing State
20	and the geographic center of the
21	leased tract.
22	"(ii) 6.25 percent into the Treasury,
23	which shall be allocated to the account es-
24	tablished by section 14 of the Coastal Eco-
25	nomic and Environmental Protection Act;

1	"(iii) 5 percent into the account es-
2	tablished by section 23 of the Coastal Eco-
3	nomic and Environmental Protection Act;
4	and
5	"(iv) 1.25 percent into the account es-
6	tablished by section 26 of the Coastal Eco-
7	nomic and Environmental Protection Act.
8	"(c) Treatment of OCS Receipts From Tracts
9	PARTIALLY OR COMPLETELY BEYOND 125 MILES OF THE
10	Coastline.—
11	"(1) Deposit.—The Secretary shall deposit
12	into a separate account in the Treasury the portion
13	of OCS Receipts for each fiscal year that will be
14	shared under paragraphs (2) and (3).
15	"(2) Phased-in receipts sharing.—
16	"(A) Beginning October 1, 2005, the Sec-
17	retary shall share OCS Receipts derived from
18	the following areas:
19	"(i) Lease tracts located on portions
20	of the Gulf of Mexico OCS Region partially
21	or completely beyond 125 miles of any
22	coastline that are available for leasing
23	under the $2002-2007$ 5-Year Oil and Gas
24	Leasing Program in effect prior to the

1	date of enactment of the Coastal Economic
2	and Environmental Protection Act.
3	"(ii) Lease tracts in production prior
4	to October 1, 2005, partially or completely
5	beyond 125 miles of any coastline located
6	on portions of the OCS that were not
7	available for leasing under the 2002–2007
8	5-Year OCS Oil and Gas Leasing Program
9	in effect prior to the date of enactment of
10	the Coastal Economic and Environmental
11	Protection Act.
12	"(iii) Lease tracts for which leases are
13	issued prior to October 1, 2005, located in
14	the Alaska OCS Region partially or com-
15	pletely beyond 125 miles of the coastline.
16	"(B) The Secretary shall share the fol-
17	lowing percentages of OCS Receipts from the
18	leases described in subparagraph (A) derived
19	during the fiscal year indicated:
20	"(i) For fiscal year 2006, 6.0 percent.
21	"(ii) For fiscal year 2007, 7.0 per-
22	cent.
23	"(iii) For fiscal year 2008, 8.0 per-
24	cent.

1	"(iv) For fiscal year 2009, 9.0 per-
2	cent.
3	"(v) For fiscal year 2010, 12.0 per-
4	cent.
5	"(vi) For fiscal year 2011, 15.0 per-
6	cent.
7	"(vii) For fiscal year 2012, 18.0 per-
8	cent.
9	"(viii) For fiscal year 2013, 21.0 per-
10	cent.
11	"(ix) For fiscal year 2014, 24.0 per-
12	cent.
13	"(x) For fiscal year 2015, 27.0 per-
14	cent.
15	"(xi) For fiscal year 2016, 30.0 per-
16	cent.
17	"(xii) For fiscal year 2017, 33.0 per-
18	cent.
19	"(xiii) For fiscal year 2018, 36.0 per-
20	cent.
21	"(xiv) For fiscal year 2019, 39.0 per-
22	cent.
23	"(xv) For fiscal year 2020, 42.0 per-
24	cent.

1	"(xvi) For fiscal year 2021, 45.0 per-
2	cent.
3	"(xvii) For fiscal year 2022 and each
4	subsequent fiscal year, 50.0 percent.
5	"(C) The provisions of this paragraph shall
6	not apply to leases that could not have been
7	issued but for section 5(k) of this Act or section
8	6(2) of the Coastal Economic and Environ-
9	mental Protection Act.
10	"(3) Immediate receipts sharing.—Begin-
11	ning October 1, 2005, the Secretary shall share 50
12	percent of OCS Receipts derived on and after Octo-
13	ber 1, 2005, from all leases located partially or com-
14	pletely beyond 125 miles of any coastline not in-
15	cluded within the provisions of paragraph (2).
16	"(4) Allocations.—The Secretary shall allo-
17	cate the OCS Receipts deposited into the separate
18	account established by paragraph (1) that are
19	shared under paragraphs (2) and (3) as follows:
20	"(A) Bonus Bids.—Deposits derived from
21	bonus bids from a leased tract, including inter-
22	est thereon, shall be allocated at the end of
23	each fiscal year as follows:
24	"(i) 87.5 percent to the Adjacent
25	State.

1	"(ii) 6.25 percent into the Treasury,
2	which shall be allocated to the account es-
3	tablished by section 14 of the Coastal Eco-
4	nomic and Environmental Protection Act.
5	"(iii) 5 percent into the account es-
6	tablished by section 23 of the Coastal Eco-
7	nomic and Environmental Protection Act.
8	"(iv) 1.25 percent into the account es-
9	tablished by section 26 of the Coastal Eco-
10	nomic and Environmental Protection Act.
11	"(B) ROYALTIES.—Deposits derived from
12	royalties from a leased tract, including interest
13	thereon, shall be allocated at the end of each
14	fiscal year as follows:
15	"(i) 87.5 percent to the Adjacent
16	State and any other producing State or
17	States with a leased tract within its Adja-
18	cent Zone partially or completely beyond
19	125 miles of its coastline that generated
20	royalties during the fiscal year, if the other
21	producing State or States have a coastline
22	point within 300 miles of any portion of
23	the leased tract, in which case the amount
24	allocated for the leased tract shall be—

1	"(I) one-third to the Adjacent
2	State; and
3	"(II) two-thirds to each pro-
4	ducing State, including the Adjacent
5	State, inversely proportional to the
6	distance between the nearest point or
7	the coastline of the producing State
8	and the geographic center of the
9	leased tract.
10	"(ii) 6.25 percent into the account es-
11	tablished by section 14 of the Coastal Eco-
12	nomic and Environmental Protection Act.
13	"(iii) 5 percent into the account es-
14	tablished by section 23 of the Coastal Eco-
15	nomic and Environmental Protection Act.
16	"(iv) 1.25 percent into the account es-
17	tablished by section 26 of the Coastal Eco-
18	nomic and Environmental Protection Act.
19	"(d) Transmission of Allocations.—
20	"(1) In general.—Not later than 90 days
21	after the end of each fiscal year, the Secretary shall
22	transmit—
23	"(A) to each State two-thirds of such
24	State's allocations under subsections

1	(b)(5)(A)(i), (b)(5)(B)(i), (c)(4)(A)(i), and
2	(c)(4)(B)(i) for the immediate prior fiscal year;
3	"(B) to coastal county-equivalent and mu-
4	nicipal political subdivisions of such State a
5	total of one-third of such State's allocations
6	under subsections $(b)(5)(A)(i)$ , $(b)(5)(B)(i)$ ,
7	(c)(4)(A)(i), and $(c)(4)(B)(i)$ , together with all
8	accrued interest thereon; and
9	"(C) the remaining allocations under sub-
10	sections (b)(5) and (c)(4), together with all ac-
11	crued interest thereon.
12	"(2) Allocations to coastal county-
13	EQUIVALENT POLITICAL SUBDIVISIONS.—The Sec-
14	retary shall make an initial allocation of the OCS
15	Receipts to be shared under paragraph (1)(B) as fol-
16	lows:
17	"(A) 25 percent shall be allocated based on
18	the ratio of such coastal county-equivalent polit-
19	ical subdivision's population to the coastal pop-
20	ulation of all coastal county-equivalent political
21	subdivisions in the State.
22	"(B) 25 percent shall be allocated based on
23	the ratio of such coastal county-equivalent polit-
24	ical subdivision's coastline miles to the coastline
25	miles of all coastal county-equivalent political

subdivisions in the State as calculated by the Secretary. In such calculations, coastal county-equivalent political subdivisions without a coast-line shall be considered to have 50 percent of the average coastline miles of the coastal county-equivalent political subdivisions that do have coastlines.

"(C) 25 percent shall be allocated to all coastal county-equivalent political subdivisions having a coastline point within 300 miles of the leased tract for which OCS Receipts are being shared based on a formula that allocates the funds based on such coastal county-equivalent political subdivision's relative distance from the leased tract.

"(D) 25 percent shall be allocated to all coastal county-equivalent political subdivisions having a coastline point within 300 miles of the leased tract for which OCS Receipts are being shared based on the relative level of outer Continental Shelf oil and gas activities in a coastal political subdivision compared to the level of outer Continental Shelf activities in all coastal political subdivisions in the State. The Secretary shall define the term 'outer Continental

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Shelf oil and gas activities' for purposes of this subparagraph to include, but not be limited to, construction of vessels, drillships, and platforms involved in exploration, production, and development on the outer Continental Shelf; support and supply bases, ports, and related activities; offices of geologists, geophysicists, engineers, and other professionals involved in support of exploration, production, and development of oil and gas on the outer Continental Shelf; pipelines and other means of transporting oil and gas production from the outer Continental Shelf; and processing and refining of oil and gas production from the outer Continental Shelf. For purposes of this subparagraph, if a coastal county-equivalent political subdivision does not have a coastline, its coastal point shall be the point on the coastline closest to it.

"(3) Allocations to coastal municipal po-LITICAL SUBDIVISIONS.—The initial allocation to each coastal county-equivalent political subdivision under paragraph (2) shall be further allocated to the coastal county-equivalent political subdivision and any coastal municipal political subdivisions located partially or wholly within the boundaries of the

1	coastal county-equivalent political subdivision as fol-
2	lows:
3	"(A) One-third shall be allocated to the
4	coastal county-equivalent political subdivision.
5	"(B) Two-thirds shall be allocated on a per
6	capita basis to the municipal political subdivi-
7	sions and the county-equivalent political sub-
8	division, with the allocation to the latter based
9	upon its population not included within the
10	boundaries of a municipal political subdivision.
11	"(e) Investment of Deposits.—Amounts depos-
12	ited under this section shall be invested by the Secretary
13	of the Treasury in securities backed by the full faith and
14	credit of the United States having maturities suitable to
15	the needs of the account in which they are deposited and
16	yielding the highest reasonably available interest rates as
17	determined by the Secretary of the Treasury.
18	"(f) USE OF FUNDS.—A recipient of funds under this
19	section may use the funds for one or more of the following:
20	"(1) To reduce in-State college tuition at public
21	institutions of higher learning and otherwise support
22	public education, including career technical edu-
23	cation.
24	"(2) To make transportation infrastructure im-
25	provements.

1	"(3) To reduce taxes.
2	"(4) To promote and provide for—
3	"(A) coastal or environmental restoration;
4	"(B) fish, wildlife, and marine life habitat
5	enhancement;
6	"(C) waterways maintenance;
7	"(D) shore protection; and
8	"(E) marine and oceanographic education
9	and research.
10	"(5) To improve infrastructure associated with
11	energy production activities conducted on the outer
12	Continental Shelf.
13	"(6) To fund energy demonstration projects
14	and supporting infrastructure for energy projects.
15	"(7) For any other purpose as determined by
16	State law.
17	"(g) No Accounting Required.—No recipient of
18	funds under this section shall be required to account to
19	the Federal Government for the expenditure of such
20	funds, except as otherwise may be required by law. How-
21	ever, States may enact legislation providing for accounting
22	for and auditing of such expenditures. Further, funds allo-
23	cated under this section to States and political subdivi-
24	sions may be used as matching funds for other Federal
25	programs.

- "(h) Effect of Future Laws.—Enactment of any 1 2 future Federal statute that has the effect, as determined 3 by the Secretary, of restricting any Federal agency from 4 spending appropriated funds, or otherwise preventing it 5 from fulfilling its pre-existing responsibilities as of the date of enactment of the statute, unless such responsibil-6 ities have been reassigned to another Federal agency by 8 the statute with no prevention of performance, to issue any permit or other approval impacting on the OCS oil 10 and gas leasing program, or any lease issued thereunder, 11 or to implement any provision of this Act shall automati-12 cally prohibit any sharing of OCS Receipts under this sec-13 tion directly with the States, and their coastal political 14 subdivisions, for the duration of the restriction. The Sec-15 retary shall make the determination of the existence of such restricting effects within 30 days of a petition by any 16 17 outer Continental Shelf lessee or producing State. 18
  - "(i) Definitions.—In this section:
- 19 "(1) Coastal county-equivalent political 20 SUBDIVISION.—The term 'coastal county-equivalent political subdivision' means a political jurisdiction 21 22 immediately below the level of State government, in-23 cluding a county, parish, borough in Alaska, inde-24 pendent municipality not part of a county, parish, or

- borough in Alaska, or other equivalent subdivision of
  a coastal State, that lies within the coastal zone.
- "(2) Coastal municipal political subdivision.—The term 'coastal municipal political subdivision' means a municipality located within and part of a county, parish, borough in Alaska, or other equivalent subdivision of a State, all or part of which coastal municipal political subdivision lies within the coastal zone.
  - "(3) Coastal population.—The term 'coastal population' means the population of all coastal county-equivalent political subdivisions, as determined by the most recent official data of the Census Bureau.
  - "(4) Coastal zone.—The term 'coastal zone' means that portion of a coastal State, including the entire territory of any coastal county-equivalent political subdivision at least a part of which lies, within 75 miles landward from the coastline, or a greater distance as determined by State law enacted to implement this section.
  - "(5) Bonus Bids.—The term 'bonus bids' means all funds received by the Secretary to issue an outer Continental Shelf minerals lease.
  - "(6) ROYALTIES.—The term 'royalties' means all funds received by the Secretary from production

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of oil or natural gas, or the sale of production taken 1 2 in-kind, from an outer Continental Shelf minerals 3 lease. "(7) Producing State.—The term 'producing 5 State' means an Adjacent State having an Adjacent 6 Zone containing leased tracts from which OCS Re-7 ceipts were derived. "(8) OCS RECEIPTS.—The term 'OCS Receipts' 8 9 means bonus bids and royalties.". 10 SEC. 8. REVIEW OF OUTER CONTINENTAL SHELF EXPLO-11 RATION PLANS. 12 Subsections (c) and (d) of section 11 of the Outer 13 Continental Shelf Lands Act (43 U.S.C. 1340) are amended to read as follows: 14 15 "(c) Plan Review; Plan Provisions.— 16 "(1) Except as otherwise provided in this Act, 17 prior to commencing exploration pursuant to any oil 18 and gas lease issued or maintained under this Act, 19 the holder thereof shall submit an exploration plan 20 (hereinafter in this section referred to as a 'plan') to 21 the Secretary for review which shall include all infor-22 mation and documentation required under para-23 graphs (2) and (3). The Secretary shall review the 24 plan for completeness within 10 days of submission. 25 If the Secretary finds that the plan is not complete,

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the Secretary shall notify the lessee with a detailed explanation and require such modifications of such plan as are necessary to achieve completeness. The Secretary shall have 10 days to review a modified plan for completeness. Such plan may apply to more than one lease held by a lessee in any one region of the outer Continental Shelf, or by a group of lessees acting under a unitization, pooling, or drilling agreement, and the lessee shall certify that such plan is consistent with the terms of the lease and is consistent with all statutory and regulatory requirements in effect on the date of issuance of the lease. The Secretary shall have 30 days from the date the plan is deemed complete to conduct a review of the plan. If the Secretary finds the plan is not consistent with the lease and all such statutory and regulatory requirements, the Secretary shall notify the lessee with a detailed explanation of such modifications of such plan as are necessary to achieve compliance. The Secretary shall have 30 days to review any modified plan submitted by the lessee. The lessee shall not take any action under the exploration plan within the 30-day review period, or thereafter until the plan has been modified to achieve compliance as so notified.

1	"(2) An exploration plan submitted under this
2	subsection shall include, in the degree of detail
3	which the Secretary may by regulation require—
4	"(A) a schedule of anticipated exploration
5	activities to be undertaken;
6	"(B) a description of equipment to be used
7	for such activities;
8	"(C) the general location of each well to be
9	drilled; and
10	"(D) such other information deemed perti-
11	nent by the Secretary.
12	"(3) The Secretary may, by regulation, require
13	that such plan be accompanied by a general state-
14	ment of development and production intentions
15	which shall be for planning purposes only and which
16	shall not be binding on any party.
17	"(d) Plan Revisions; Conduct of Exploration
18	ACTIVITIES.—
19	"(1) If a significant revision of an exploration
20	plan under this subsection is submitted to the Sec-
21	retary, the process to be used for the review of such
22	revision shall be the same as set forth in subsection
23	(c) of this section.
24	"(2) All exploration activities pursuant to any
25	lease shall be conducted in accordance with an explo-

1	ration plan or a revised plan which has been sub-
2	mitted to and reviewed by the Secretary.".
3	SEC. 9. RESERVATION OF LANDS AND RIGHTS.
4	Section 12 of the Outer Continental Shelf Lands Act
5	(43 U.S.C. 1341) is amended—
6	(1) in subsection (a) by adding at the end the
7	following: "The President may partially or com-
8	pletely revise or revoke any prior withdrawal made
9	by the President under the authority of this section.
10	The President may not revise or revoke a withdrawal
11	that was initiated by a petition from a State and ap-
12	proved by the Secretary of the Interior under sub-
13	section (h). A withdrawal by the President may be
14	for a term not to exceed 10 years. In considering a
15	potential withdrawal under this subsection, to the
16	maximum extent practicable the President shall ac-
17	commodate competing interests and potential uses of
18	the outer Continental Shelf.";
19	(2) by adding at the end the following:
20	"(g) Option to Petition for Leasing Within
21	CERTAIN AREAS OF THE OUTER CONTINENTAL SHELF.—
22	"(1) Prohibition against leasing.—
23	"(A) Prohibition prior to july 1,
24	2012.—Except as otherwise provided in this sub-
25	section, prior to July 1, 2012, the Secretary

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shall not offer for leasing for oil and gas, or for natural gas, any area withdrawn from disposition by leasing in the Atlantic OCS Region or the Pacific OCS Region, or the Gulf of Mexico OCS Region Eastern Planning Area, as depicted on the map referred to within this paragraph, under the 'Memorandum on Withdrawal of Certain Areas of the United States Outer Continental Shelf from Leasing Disposition', 34 Weekly Comp. Pres. Doc. 1111, dated June 12, 1998, or any area not withdrawn under that Memorandum that is included within the Gulf of Mexico OCS Region Eastern Planning Area as indicated on the map entitled 'Gulf of Mexico OCS Region State Adjacent Zones and OCS Planning Areas' or within the Florida Straits Planning Area as indicated on the map entitled 'Atlantic OCS Region State Adjacent Zones and OCS Planning Areas', both of which are dated September 2005 and on file in the Office of the Director, Minerals Management Service.

"(B) Prohibition from and after July 1, 2012.—Except as otherwise provided in this subsection, from and after July 1, 2012, the Secretary shall not offer for leasing for oil and

gas, or for natural gas, any area not available for leasing under subparagraph (A) located within 125 miles of the coastline.

"(2) Revocation of withdrawal.—The provisions of the 'Memorandum on Withdrawal of Certain Areas of the United States Outer Continental Shelf from Leasing Disposition', 34 Weekly Comp. Pres. Doc. 1111, dated June 12, 1998, are hereby revoked and are no longer in effect regarding any areas included within the Gulf of Mexico OCS Region Central Planning Area as indicated on the map entitled 'Gulf of Mexico OCS Region State Adjacent Zones and OCS Planning Areas' dated September 2005 and on file in the Office of the Director, Minerals Management Service. The 2002–2007 5-Year Outer Continental Shelf Oil and Gas Leasing Program is hereby amended to include the areas added to the Gulf of Mexico OCS Region Central Planning Area by this Act to the extent that such areas were included within the original boundaries of proposed Lease Sale 181. The amendment to such leasing program includes two sales in such additional areas, one of which shall be held in January 2007 and one of which shall be held in June 2007. The Final Environmental Impact Statement prepared for this

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area for Lease Sale 181 shall be deemed sufficient for all purposes for each lease sale in which such area is offered for lease during the 2002–2007 5-Year Outer Continental Shelf Oil and Gas Leasing Program without need for supplementation. Any tract only partially added to the Gulf of Mexico OCS Region Central Planning Area by this Act shall be eligible for leasing of the part of such tract that is included within the Gulf of Mexico OCS Region Central Planning Area, and the remainder of such tract that lies outside of the Gulf of Mexico OCS Region Central Planning Area may be developed and produced by the lessee of such partial tract using extended reach or similar drilling from a location on a leased area.

### "(3) Petition for Leasing.—

"(A) IN GENERAL.—The Governor of the State, upon concurrence of its legislature, may submit to the Secretary a petition requesting that the Secretary make available any area that is within the State's Adjacent Zone, included within the provisions of paragraph (1), and that (i) is greater than 25 miles from any point on the coastline of a Neighboring State for the conduct of offshore leasing, pre-leasing, and re-

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lated activities with respect to natural gas leasing; or (ii) is greater than 50 miles from any point on the coastline of a Neighboring State for the conduct of offshore leasing, pre-leasing, and related activities with respect to oil and gas leasing. The Adjacent State may also petition for leasing any other area within its Adjacent Zone if leasing is allowed in the similar area of the Adjacent Zone of the applicable Neighboring State, or if not allowed, if the Neighboring State, acting through its Governor, expresses its concurrence with the petition. The Secretary shall only consider such a petition upon making a finding that leasing is allowed in the similar area of the Adjacent Zone of the applicable Neighboring State or upon receipt of the concurrence of the Neighboring State. The date of receipt by the Secretary of such concurrence by the Neighboring State shall constitute the date of receipt of the petition for that area for which the concurrence applies. A petition for leasing any part of the Alabama Adjacent Zone that is a part of the Gulf of Mexico Eastern Planning Area, as indicated on the map entitled 'Gulf of Mexico OCS Region State Adja-

1	cent Zones and OCS Planning Areas' which is
2	dated September 2005 and on file in the Office
3	of the Director, Minerals Management Service,
4	shall require the concurrence of both Alabama
5	and Florida.
6	"(B) Limitations on leasing.—In its
7	petition, a State with an Adjacent Zone that
8	contains leased tracts may condition oil and
9	gas, or natural gas, new leasing for tracts with-
10	in 25 miles of the coastline by—
11	"(i) requiring a net reduction in the
12	number of production platforms;
13	"(ii) requiring a net increase in the
14	average distance of production platforms
15	from the coastline;
16	"(iii) limiting permanent surface occu-
17	pancy on new leases to areas that are more
18	than 10 miles from the coastline;
19	"(iv) limiting some tracts to being
20	produced from shore or from platforms lo-
21	cated on other tracts; or
22	"(v) other conditions that the Adja-
23	cent State may deem appropriate as long
24	as the Secretary does not determine that
25	production is made economically or tech-

nically impracticable or otherwise impossible.

"(C) Action by Secretary.—Not later than 90 days after receipt of a petition under subparagraph (A), the Secretary shall approve the petition, unless the Secretary determines that leasing the area would probably cause serious harm or damage to the marine resources of the State's Adjacent Zone. Prior to approving the petition, the Secretary shall complete an environmental assessment that documents the anticipated environmental effects of leasing in the area included within the scope of the petition.

- "(D) Failure to act.—If the Secretary fails to approve or deny a petition in accordance with subparagraph (C) the petition shall be considered to be approved 90 days after receipt of the petition.
- "(E) AMENDMENT OF THE 5-YEAR LEAS-ING PROGRAM.—Notwithstanding section 18, within 180 days of the approval of a petition under subparagraph (C) or (D), the Secretary shall amend the current 5-Year Outer Continental Shelf Oil and Gas Leasing Program to include a lease sale or sales for the entire area

covered by the approved petition, unless there are, from the date of approval, fewer than 12 months remaining in the current 5-Year Leasing Program in which case the Secretary shall include the areas covered by the approved petition within lease sales under the next 5-Year Leasing Program. For purposes of amending the 5-Year Program in accordance with this section, further consultations with States shall not be required. The environmental assessment performed under the provisions of the National Environmental Policy Act of 1969 to assess the effects of approving the petition shall be sufficient to amend the 5-Year Leasing Program.

"(h) Effect of Other Laws.—Adoption by any Adjacent State of any constitutional provision, or enact-ment of any State statute, that has the effect, as determined by the Secretary, of restricting either the Governor or the Legislature, or both, from exercising full discretion related to subsection (g) or (h), or both, shall automati-cally (1) prohibit any sharing of OCS Receipts under this Act with the Adjacent State, and its coastal political sub-divisions, and (2) prohibit the Adjacent State from exercising any authority under subsection (h), for the duration of the restriction. The Secretary shall make the determina-

- 1 tion of the existence of such restricting constitutional pro-
- 2 vision or State statute within 30 days of a petition by any
- 3 outer Continental Shelf lessee or coastal State.".
- 4 SEC. 10. OUTER CONTINENTAL SHELF LEASING PROGRAM.
- 5 Section 18 of the Outer Continental Shelf Lands Act
- 6 (43 U.S.C. 1344) is amended—
- 7 (1) in subsection (a), by adding at the end of
- 8 paragraph (3) the following: "The Secretary shall, in
- 9 each 5-year program, include lease sales that when
- viewed as a whole propose to offer for oil and gas
- or natural gas leasing at least 75 percent of the
- available unleased acreage within each OCS Plan-
- 13 ning Area. Available unleased acreage is that portion
- of the outer Continental Shelf that is not under
- lease at the time of the proposed lease sale, and has
- 16 not otherwise been made unavailable for leasing by
- 17 law.";
- 18 (2) in subsection (c), by striking so much as
- precedes paragraph (3) and inserting the following:
- (c)(1) During the preparation of any proposed leas-
- 21 ing program under this section, the Secretary shall con-
- 22 sider and analyze leasing throughout the entire Outer
- 23 Continental Shelf without regard to any other law affect-
- 24 ing such leasing. During this preparation the Secretary
- 25 shall invite and consider suggestions from any interested

- 1 Federal agency, including the Attorney General, in con-
- 2 sultation with the Federal Trade Commission, and from
- 3 the Governor of any coastal State. The Secretary may also
- 4 invite or consider any suggestions from the executive of
- 5 any local government in a coastal State that have been
- 6 previously submitted to the Governor of such State, and
- 7 from any other person. Further, the Secretary shall con-
- 8 sult with the Secretary of Defense regarding military oper-
- 9 ational needs in the outer Continental Shelf. The Sec-
- 10 retary shall work with the Secretary of Defense to resolve
- 11 any conflicts that might arise regarding offering any area
- 12 of the outer Continental Shelf for oil and gas or natural
- 13 gas leasing. If the Secretaries are not able to resolve all
- 14 such conflicts, any unresolved issues shall be elevated to
- 15 the President for resolution.
- 16 "(2) After the consideration and analysis required by
- 17 paragraph (1), including the consideration of the sugges-
- 18 tions received from any interested Federal agency, the
- 19 Federal Trade Commission, the Governor of any coastal
- 20 State, any local government of a coastal State, and any
- 21 other person, the Secretary shall publish in the Federal
- 22 Register a proposed leasing program accompanied by a
- 23 draft environmental impact statement prepared pursuant
- 24 to the National Environmental Policy Act of 1969. After
- 25 the publishing of the proposed leasing program and during

- 1 the comment period provided for on the draft environ-
- 2 mental impact statement, the Secretary shall submit a
- 3 copy of the proposed program to the Governor of each af-
- 4 fected State for review and comment. The Governor may
- 5 solicit comments from those executives of local govern-
- 6 ments in the Governor's State that the Governor, in the
- 7 discretion of the Governor, determines will be affected by
- 8 the proposed program. If any comment by such Governor
- 9 is received by the Secretary at least 15 days prior to sub-
- 10 mission to the Congress pursuant to paragraph (3) and
- 11 includes a request for any modification of such proposed
- 12 program, the Secretary shall reply in writing, granting or
- 13 denying such request in whole or in part, or granting such
- 14 request in such modified form as the Secretary considers
- 15 appropriate, and stating the Secretary's reasons therefor.
- 16 All such correspondence between the Secretary and the
- 17 Governor of any affected State, together with any addi-
- 18 tional information and data relating thereto, shall accom-
- 19 pany such proposed program when it is submitted to the
- 20 Congress."; and
- 21 (3) by adding at the end the following:
- 22 "(i) Projection of State Adjacent Zone Re-
- 23 SOURCES AND STATE AND LOCAL GOVERNMENT SHARES
- 24 OF OCS RECEIPTS.—Concurrent with the publication of
- 25 the scoping notice at the beginning of the development of

- 1 each 5-year outer Continental Shelf oil and gas leasing
- 2 program, or as soon thereafter as possible, the secretary
- 3 shall—
- 4 "(1) provide to each Adjacent State a current
- 5 estimate of proven and potential oil and gas re-
- 6 sources located within the State's Adjacent Zone;
- 7 and
- 8 "(2) provide to each Adjacent State, and coast-
- 9 al political subdivisions thereof, a best-efforts projec-
- tion of the OCS Receipts that the Secretary expects
- 11 will be shared with each Adjacent State, and its
- 12 coastal political subdivisions, using the assumption
- that the unleased tracts within the State's Adjacent
- Zone are fully made available for leasing, including
- long-term projected OCS Receipts. In addition, the
- 16 Secretary shall include a macroeconomic estimate of
- the impact of such leasing on the national economy
- and each State's economy, including investment,
- 19 jobs, revenues, personal income, and other cat-
- 20 egories.".
- 21 SEC. 11. COORDINATION WITH ADJACENT STATES.
- 22 Section 19 of the Outer Continental Shelf Lands Act
- 23 (43 U.S.C. 1345) is amended—

1 (1) in subsection (a) in the first sentence by in-2 serting ", for any tract located within the Adjacent State's Adjacent Zone," after "government"; and 3 4 (2) by adding the following: 5 "(f)(1) No Federal agency may permit or otherwise approve, without the concurrence of the Adjacent State, 6 the construction of a crude oil or petroleum products (or 8 both) pipeline within the part of the Adjacent State's Adjacent Zone that is not available by law for oil and gas 10 or natural gas leasing, except that such a pipeline may be approved to pass through such Adjacent Zone if at least 12 50 percent of the production projected to be carried by 13 the pipeline within its first 10 years of operation is from areas of the Adjacent State's Adjacent Zone. 14 "(2) No State may prohibit the construction within 15 its Adjacent Zone or its State waters of a natural gas pipe-17 line that will transport natural gas produced from the 18 outer Continental Shelf. However, an Adjacent State may prevent a proposed natural gas pipeline landing location 19 if it proposes two alternate landing locations in the Adja-21 cent State, acceptable to the Adjacent State, located within 50 miles on either side of the proposed landing loca-23 tion.".

# 1 SEC. 12. ENVIRONMENTAL STUDIES.

2	Section 20(d) of the Outer Continental Shelf Lands
3	Act (43 U.S.C. 1346) is amended—
4	(1) by inserting "(1)" after "(d)"; and
5	(2) by adding at the end the following:
6	"(2) For all programs, lease sales, leases, and
7	actions under this Act, the following shall apply re-
8	garding the application of the National Environ-
9	mental Policy Act of 1969:
10	"(A) Granting or directing lease suspen-
11	sions and the conduct of all preliminary activi-
12	ties on outer Continental Shelf tracts, including
13	seismic activities, are categorically excluded
14	from the need to prepare either an environ-
15	mental assessment or an environmental impact
16	statement, and the Secretary shall not be re-
17	quired to analyze whether any exceptions to a
18	categorical exclusion apply for activities con-
19	ducted under the authority of this Act.
20	"(B) The environmental impact statement
21	developed in support of each 5-year oil and gas
22	leasing program provides the environmental
23	analysis for all lease sales to be conducted
24	under the program and such sales shall not be
25	subject to further environmental analysis.

"(C) Exploration plans shall not be subject to any requirement to prepare an environmental impact statement, and the Secretary may find that exploration plans are eligible for categorical exclusion due to the impacts already being considered within an environmental impact statement or due to mitigation measures included within the plan.

"(D) Within each OCS Planning Area, after the preparation of the first development and production plan environmental impact statement for a leased tract within the Area, future development and production plans for leased tracts within the Area shall only require the preparation of an environmental assessment unless the most recent development and production plan environmental impact statement within the Area was finalized more than 10 years prior to the date of the approval of the plan, in which case an environmental impact statement shall be required.".

# 22 SEC. 13. REVIEW OF OUTER CONTINENTAL SHELF DEVEL-

### 23 OPMENT AND PRODUCTION PLANS.

Section 25 of the Outer Continental Shelf Lands Act 25 (43 U.S.C. 1351(a)) is amended to read as follows:

### 1 "SEC. 25. REVIEW OF OUTER CONTINENTAL SHELF DEVEL-

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· )	ADMITAID AND DDADIIGDIANI DI ANG
/,	OPMENT AND PRODUCTION PLANS.

- 3 "(a) Development and Production Plans; Sub-
- 4 MISSION TO SECRETARY: STATEMENT OF FACILITIES AND
- 5 Operation; Submission to Governors of Affected
- 6 STATES AND LOCAL GOVERNMENTS.—
- 7 "(1) Prior to development and production pur-8 suant to an oil and gas lease issued on or after Sep-9 tember 18, 1978, for any area of the outer Conti-10 nental Shelf, or issued or maintained prior to Sep-11 tember 18, 1978, for any area of the outer Conti-12 nental Shelf, with respect to which no oil or gas has 13 been discovered in paying quantities prior to Sep-14 tember 18, 1978, the lessee shall submit a develop-15 ment and production plan (hereinafter in this sec-16 tion referred to as a 'plan') to the Secretary for re-17 view.

"(2) A plan shall be accompanied by a statement describing all facilities and operations, other than those on the outer Continental Shelf, proposed by the lessee and known by the lessee (whether or not owned or operated by such lessee) that will be constructed or utilized in the development and production of oil or gas from the lease area, including the location and site of such facilities and operations, the land, labor, material, and energy require-

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1 ments associated with such facilities and operations, 2 and all environmental and safety safeguards to be 3 implemented. "(3) Except for any privileged or proprietary 5 information (as such term is defined in regulations 6 issued by the Secretary), the Secretary, within 30 7 days after receipt of a plan and statement, shall— "(A) submit such plan and statement to 8 9 the Governor of any affected State, and upon request to the executive of any affected local 10 11 government; and 12 "(B) make such plan and statement avail-13 able to any appropriate interstate regional enti-14 ty and the public. 15 "(b) Development and Production Activities IN ACCORDANCE WITH PLAN AS LEASE REQUIREMENT.— 17 After enactment of the Coastal Economic and Environ-18 mental Protection Act, no oil and gas lease may be issued 19 pursuant to this Act in any region of the outer Continental 20 Shelf, unless such lease requires that development and 21 production activities be carried out in accordance with a plan that complies with the requirements of this section. 23 This section shall also apply to leases that do not have

an approved development and production plan as of the

date of enactment of the Coastal Economic and Environ-2 mental Protection Act. 3 "(c) Scope and Contents of Plan.—A plan may apply to more than one oil and gas lease, and shall set 5 forth, in the degree of detail established by regulations issued by the Secretary— 6 7 "(1) the general work to be performed: "(2) a description of all facilities and operations 8 9 located on the outer Continental Shelf that are pro-10 posed by the lessee or known by the lessee (whether 11 or not owned or operated by such lessee) to be di-12 rectly related to the proposed development, including 13 the location and size of such facilities and oper-14 ations, and the land, labor, material, and energy re-15 quirements associated with such facilities and oper-16 ations; 17 "(3) the environmental safeguards to be imple-18 mented on the outer Continental Shelf and how such 19 safeguards are to be implemented; "(4) all safety standards to be met and how 20 21 such standards are to be met; 22 "(5) an expected rate of development and pro-23 duction and a time schedule for performance; and 24 "(6) such other relevant information as the Sec-

retary may by regulation require.

"(d) Completeness Review of the Plan.—

"(1) Prior to commencing any activity under a development and production plan pursuant to any oil and gas lease issued or maintained under this Act, the lessee shall certify that the plan is consistent with the terms of the lease and that it is consistent with all statutory and regulatory requirements in effect on the date of issuance of the lease. The plan shall include all required information and documentation required under subsection (c).

"(2) The Secretary shall review the plan for completeness within 30 days of submission. If the Secretary finds that the plan is not complete, the Secretary shall notify the lessee with a detailed explanation of such modifications of such plan as are necessary to achieve completeness. The Secretary shall have 30 days to review a modified plan for completeness.

## "(e) REVIEW FOR CONSISTENCY OF THE PLAN.—

"(1) After a determination that a plan is complete, the Secretary shall have 120 days to conduct a review of the plan, to ensure that it is consistent with the terms of the lease, and that it is consistent with all such statutory and regulatory requirements applicable to the lease. The review shall ensure that

1 the plan is consistent with lease terms, and statutory 2 and regulatory requirements applicable to the lease, 3 related to national security or national defense, including any military operating stipulations or other 5 restrictions. The Secretary shall seek the assistance 6 of the Department of Defense in the conduct of the 7 review of any plan prepared under this section for a lease containing military operating stipulations or 8 9 other restrictions and shall accept the assistance of 10 the Department of Defense in the conduct of the re-11 view of any plan prepared under this section for any 12 other lease when the Secretary of Defense requests 13 an opportunity to participate in the review. If the 14 Secretary finds that the plan is not consistent, the 15 Secretary shall notify the lessee with a detailed ex-16 planation of such modifications of such plan as are 17 necessary to achieve consistency.

- "(2) The Secretary shall have 120 days to review a modified plan.
- "(3) The lessee shall not conduct any activities under the plan during any 120-day review period, or thereafter until the plan has been modified to achieve compliance as so notified.
- 24 "(4) After review by the Secretary provided for 25 by this section, a lessee may operate pursuant to the

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- 1 plan without further review or approval by the Sec-
- 2 retary.
- 3 "(f) REVIEW OF REVISION OF THE APPROVED
- 4 Plan.—The lessee may submit to the Secretary any revi-
- 5 sion of a plan if the lessee determines that such revision
- 6 will lead to greater recovery of oil and natural gas, im-
- 7 prove the efficiency, safety, and environmental protection
- 8 of the recovery operation, is the only means available to
- 9 avoid substantial economic hardship to the lessee, or is
- 10 otherwise not inconsistent with the provisions of this Act,
- 11 to the extent such revision is consistent with protection
- 12 of the human, marine, and coastal environments. The
- 13 process to be used for the review of any such revision shall
- 14 be the same as that set forth in subsections (d) and (e).
- 15 "(g) CANCELLATION OF LEASE ON FAILURE TO SUB-
- 16 MIT PLAN OR COMPLY WITH A PLAN.—Whenever the
- 17 owner of any lease fails to submit a plan in accordance
- 18 with regulations issued under this section, or fails to com-
- 19 ply with a plan, the lease may be canceled in accordance
- 20 with section 5(c) and (d). Termination of a lease because
- 21 of failure to comply with a plan, including required modi-
- 22 fications or revisions, shall not entitle a lessee to any com-
- 23 pensation.
- 24 "(h) Production and Transportation of Nat-
- 25 URAL GAS; SUBMISSION OF PLAN TO FEDERAL ENERGY

REGULATORY COMMISSION; IMPACT STATEMENT.—If any 2 development and production plan submitted to the Sec-3 retary pursuant to this section provides for the production 4 and transportation of natural gas, the lessee shall contemporaneously submit to the Federal Energy Regulatory 6 Commission that portion of such plan that relates to the facilities for transportation of natural gas. The Secretary and the Federal Energy Regulatory Commission shall 8 agree as to which of them shall prepare an environmental 10 impact statement pursuant to the National Environmental Policy Act of 1969 (42 U.S.C. 4321 et seq.) applicable 12 to such portion of such plan, or conduct studies as to the effect on the environment of implementing it. Thereafter, the findings and recommendations by the agency pre-14 15 paring such environmental impact statement or conducting such studies pursuant to such agreement shall be 16 17 adopted by the other agency, and such other agency shall not independently prepare another environmental impact 18 19 statement or duplicate such studies with respect to such portion of such plan, but the Federal Energy Regulatory 21 Commission, in connection with its review of an applica-22 tion for a certificate of public convenience and necessity 23 applicable to such transportation facilities pursuant to section 7 of the Natural Gas Act (15 U.S.C. 717f), may prepare such environmental studies or statement relevant to

- 1 certification of such transportation facilities as have not
- 2 been covered by an environmental impact statement or
- 3 studies prepared by the Secretary. The Secretary, in con-
- 4 sultation with the Federal Energy Regulatory Commis-
- 5 sion, shall promulgate rules to implement this subsection,
- 6 but the Federal Energy Regulatory Commission shall re-
- 7 tain sole authority with respect to rules and procedures
- 8 applicable to the filing of any application with the Com-
- 9 mission and to all aspects of the Commission's review of,
- 10 and action on, any such application.".

### 11 SEC. 14. FEDERAL ENERGY NATURAL RESOURCES EN-

- 12 HANCEMENT FUND ACT OF 2006.
  - (a) FINDINGS.—The Congress finds the following:
- 14 (1) Energy and minerals exploration, develop-
- ment, and production on Federal onshore and off-
- shore lands, including bio-based fuel, natural gas,
- minerals, oil, geothermal, and power from wind,
- waves, currents, and thermal energy, involves signifi-
- cant outlays of funds by Federal and State wildlife,
- fish, and natural resource management agencies for
- 21 environmental studies, planning, development, moni-
- toring, and management of wildlife, fish, air, water,
- and other natural resources.
- 24 (2) State wildlife, fish, and natural resource
- 25 management agencies are funded primarily through

- permit and license fees paid to the States by the general public to hunt and fish, and through Federal excise taxes on equipment used for these activities.
  - (3) Funds generated from consumptive and recreational uses of wildlife, fish, and other natural resources currently are inadequate to address the natural resources related to energy and minerals development on Federal onshore and offshore lands.
  - (4) Funds available to Federal agencies responsible for managing Federal onshore and offshore lands and Federal-trust wildlife and fish species and their habitats are inadequate to address the natural resources related to energy and minerals development on Federal onshore and offshore lands.
  - (5) Receipts derived from sales, bonus bids, and royalties under the mineral leasing laws of the United States are paid to the Treasury through the Minerals Management Service of the Department of the Interior.
  - (6) None of the receipts derived from sales, bonus bids, and royalties under the minerals leasing laws of the United States are paid to the Federal or State agencies to examine, monitor, and manage wildlife, fish, air, water, and other natural resources

- related to natural gas, oil, and mineral exploration and development.
  - (b) Purposes.—It is the purpose of this section to—
  - (1) establish a fund for the monitoring and management of wildlife and fish, and their habitats, and air, water, and other natural resources related to energy and minerals development on Federal onshore and offshore lands;
    - (2) make available receipts derived from sales, bonus bids, and royalties from onshore and offshore gas, mineral, oil, and any additional form of energy exploration and development under the laws of the United States for the purposes of such fund;
    - (3) distribute funds from such fund each fiscal year to the Secretary of the Interior and the States; and
    - (4) use the distributed funds to secure the necessary trained workforce or contractual services to conduct environmental studies, planning, development, monitoring, and post-development management of wildlife and fish and their habitats and air, water, and other natural resources that may be related to bio-based fuel, gas, mineral, oil, wind, or other energy exploration, development, transportation, transmission, and associated activities on

Federal onshore and offshore lands, including, but

2	not limited to—
3	(A) pertinent research, surveys, and envi-
4	ronmental analyses conducted to identify any
5	impacts on wildlife, fish, air, water, and other
6	natural resources from energy and mineral ex-
7	ploration, development, production, and trans-
8	portation or transmission;
9	(B) projects to maintain, improve, or en-
10	hance wildlife and fish populations and their
11	habitats or air, water, or other natural re-
12	sources, including activities under the Endan-
13	gered Species Act of 1973;
14	(C) research, surveys, environmental anal-
15	yses, and projects that assist in managing, in-
16	cluding mitigating either onsite or offsite, or
17	both, the impacts of energy and mineral activi-
18	ties on wildlife, fish, air, water, and other nat-
19	ural resources; and
20	(D) projects to teach young people to live
21	off the land.
22	(c) Definitions.—In this section:
23	(1) Enhancement fund.—The term "En-
24	hancement Fund" means the Federal Energy Nat-

1	ural Resources Enhancement Fund established by
2	subsection (d).
3	(2) State.—The term "State" means the State
4	government agency primarily responsible for fish
5	and wildlife trust resources within a State.
6	(d) Establishment and Use of Federal Energy
7	NATURAL RESOURCES ENHANCEMENT FUND.—
8	(1) Enhancement fund.—There is estab-
9	lished in the Treasury a separate account to be
10	known as the "Federal Energy Natural Resources
11	Enhancement Fund".
12	(2) Funding.—The Secretary of the Treasury
13	shall deposit in the Enhancement Fund—
14	(A) such sums as are provided by sections
15	9(b)(5)(A)(ii), 9(b)(5)(B)(ii), 9(e)(4)(A)(ii), and
16	9(e)(4)(B)(ii) of the Outer Continental Shelf
17	Lands Act, as amended by this Act;
18	(B)(i) during the period of October 1
19	2006, through September 30, 2015, 0.5 percent
20	of all sums paid into the Treasury under sec-
21	tion 35 of the Mineral Leasing Act (30 U.S.C.
22	191), and
23	(ii) beginning October 1, 2015, and there-
24	after 2.5 percent of all sums paid into the

1	Treasury under section 35 of the Mineral Leas-
2	ing Act (30 U.S.C. 191); and
3	(C)(i) during the period of October 1,
4	2006, through September 30, 2015, 0.5 percent
5	of all sums paid into the Treasury from receipts
6	derived from bonus bids and royalties from
7	other mineral leasing on public lands, and
8	(ii) beginning October 1, 2015, and there-
9	after, 2.5 percent of all sums paid into the
10	Treasury from receipts derived from bonus bids
11	and royalties from other mineral leasing on
12	public lands.
13	(3) Investments.—The Secretary of the
14	Treasury shall invest the amounts deposited under
15	paragraph (2) and all accrued interest on the
16	amounts deposited under paragraph (2) only in in-
17	terest bearing obligations of the United States or in
18	obligations guaranteed as to both principal and in-
19	terest by the United States.
20	(4) Payment to secretary of the inte-
21	RIOR.—
22	(A) In General.—Beginning with fiscal
23	year 2007, and in each fiscal year thereafter,
24	one-third of amounts deposited into the En-
25	hancement Fund, together with the interest

thereon, shall be available, without fiscal year limitations, to the Secretary of the Interior for use for the purposes described in (b)(4).

(B) WITHDRAWALS AND TRANSFER OF FUNDS.—The Secretary of the Treasury shall withdraw such amounts from the Enhancement Fund as the Secretary of the Interior may request, subject to the limitation in (A), and transfer such amounts to the Secretary of the Interior to be used, at the discretion of the Secretary of the Interior, by the Minerals Management Service, the Bureau of Land Management, and the United States Fish and Wildlife Service for use for the purposes described in subsection (b)(4).

### (5) Payment to states.—

- (A) IN GENERAL.—Beginning with fiscal year 2007, and in each fiscal year thereafter, two-thirds of amounts deposited into the Enhancement Fund, together with the interest thereon, shall be available, without fiscal year limitations, to the States for use for the purposes described in (b)(4).
- (B) WITHDRAWALS AND TRANSFER OF FUNDS.—Within the first 90 days of each fiscal

year, the Secretary of the Treasury shall withdraw amounts from the Enhancement Fund
and transfer such amounts to the States based
on the proportion of all receipts that were collected the previous fiscal year from Federal
leases within the boundaries of each State and
each State's outer Continental Shelf Adjacent
Zone as determined in accordance with section
4(a) of the Outer Continental Shelf Lands Act
(43 U.S.C. 1333(a)), as amended by this Act.

- (C) USE OF PAYMENTS BY STATE.—Each State shall use the payments made under subparagraph (B) only for carrying out projects and programs for the purposes described in (b)(4).
- (D) ENCOURAGE USE OF PRIVATE FUNDS BY STATE.—Each State shall use the payments made under subparagraph (B) to leverage private funds for carrying out projects for the purposes described in (b)(4).
- 21 (e) Limitation on Use.—Amounts available under 22 this section may not be used for the purchase of any inter-23 est in land.
- 24 (f) Reports to Congress.—

- 1 (1) IN GENERAL.—Beginning in fiscal year
  2 2008 and continuing for each fiscal year thereafter,
  3 the Secretary of the Interior and each State receiv4 ing funds from the Enhancement Fund shall submit
  5 a report to the Committee on Energy and Natural
  6 Resources of the Senate and the Committee on Re7 sources of the House of Representatives.
  - (2) REQUIRED INFORMATION.—Reports submitted to the Congress by the Secretary of the Interior and States under this subsection shall include the following information regarding expenditures during the previous fiscal year:
    - (A) A summary of pertinent scientific research and surveys conducted to identify impacts on wildlife, fish, and other natural resources from energy and mineral developments.
    - (B) A summary of projects planned and completed to maintain, improve or enhance wildlife and fish populations and their habitats or other natural resources.
    - (C) A list of additional actions that assist, or would assist, in managing, including mitigating either onsite or offsite, or both, the impacts of energy and mineral development on wildlife, fish, and other natural resources.

1	(D) A summary of private (non-Federal)
2	funds used to plan, conduct, and complete the
3	plans and programs identified in paragraphs
4	(2)(A) and $(2)(B)$ .
5	SEC. 15. TERMINATION OF EFFECT OF LAWS PROHIBITING
6	THE SPENDING OF APPROPRIATED FUNDS
7	FOR CERTAIN PURPOSES.
8	All provisions of existing Federal law prohibiting the
9	spending of appropriated funds to conduct oil and natural
10	gas leasing and preleasing activities for any area of the
11	outer Continental Shelf shall have no force or effect.
12	SEC. 16. OUTER CONTINENTAL SHELF INCOMPATIBLE USE.
13	(a) In General.—No Federal agency may permit
14	construction or operation (or both) of any facility, or des-
15	ignate or maintain a restricted transportation corridor or
16	operating area on the Federal outer Continental Shelf or
17	in State waters, that will be incompatible with, as deter-
18	mined by the Secretary of the Interior, oil and gas or nat-
19	ural gas leasing and substantially full exploration and pro-
20	duction of tracts that are geologically prospective for oil
21	or natural gas (or both).
22	(b) Exceptions.—Subsection (a) shall not apply to
23	any facility, transportation corridor, or operating area the
24	construction, operation, designation, or maintenance of
25	which is or will be—

- 1 (1) located in an area of the outer Continental 2 Shelf that is unavailable for oil and gas or natural 3 gas leasing by operation of law;
- 4 (2) used for a military readiness activity (as defined in section 315(f) of Public Law 107–314; 16 6 U.S.C. 703 note); or
- 7 (3) required in the national interest, as deter-8 mined by the President.

### 9 SEC. 17. REPURCHASE OF CERTAIN LEASES.

- 10 (a) Authority to Repurchase and Cancel Cer-
- 11 TAIN LEASES.—The Secretary of the Interior shall repur-
- 12 chase and cancel any Federal oil and gas, geothermal,
- 13 coal, oil shale, tar sands, or other mineral lease, whether
- 14 onshore or offshore, if the Secretary finds that such lease
- 15 qualifies for repurchase and cancellation under the regula-
- 16 tions authorized by this section.
- 17 (b) Regulations.—Not later than 365 days after
- 18 the date of the enactment of this Act, the Secretary shall
- 19 publish a final regulation stating the conditions under
- 20 which a lease referred to in subsection (a) would qualify
- 21 for repurchase and cancellation, and the process to be fol-
- 22 lowed regarding repurchase and cancellation. Such regula-
- 23 tion shall include, but not be limited to, the following:

1	(1) The Secretary shall repurchase and cancel
2	a lease after written request by the lessee upon a
3	finding by the Secretary that—
4	(A) a request by the lessee for a required
5	permit or other approval complied with applica-
6	ble law, except the Coastal Zone Management
7	Act of 1972 (16 U.S.C. 1451 et seq.), and
8	terms of the lease and such permit or other ap-
9	proval was denied;
10	(B) a Federal agency failed to act on a re-
11	quest by the lessee for a required permit, other
12	approval, or administrative appeal within a reg-
13	ulatory or statutory time-frame associated with
14	the requested action, whether advisory or man-
15	datory, or if none, within 180 days; or
16	(C) a Federal agency attached a condition
17	of approval, without agreement by the lessee, to
18	a required permit or other approval if such con-
19	dition of approval was not mandated by Federal
20	statute or regulation in effect on the date of
21	lease issuance, or was not specifically allowed
22	under the terms of the lease.
23	(2) A lessee shall not be required to exhaust ad-

ministrative remedies regarding a permit request,

- administrative appeal, or other required request for
  approval for the purposes of this section.
  - (3) The Secretary shall make a final agency decision on a request by a lessee under this section within 180 days of request.
    - (4) Compensation to a lessee to repurchase and cancel a lease under this section shall be the amount that a lessee would receive in a restitution case for a material breach of contract.
  - (5) Compensation shall be in the form of a check or electronic transfer from the Department of the Treasury from funds deposited into miscellaneous receipts under the authority of the same Act that authorized the issuance of the lease being repurchased.
  - (6) Failure of the Secretary to make a final agency decision on a request by a lessee under this section within 180 days of request shall result in a 10 percent increase in the compensation due to the lessee if the lease is ultimately repurchased.
- 21 (c) No Prejudice.—This section shall not be inter-22 preted to prejudice any other rights that the lessee would
- 23 have in the absence of this section.

## 1 SEC. 18. OFFSITE ENVIRONMENTAL MITIGATION.

- 2 Notwithstanding any other provision of law, any per-
- 3 son conducting activities under the Mineral Leasing Act
- 4 (30 U.S.C. 181 et seg.), the Geothermal Steam Act (30
- 5 U.S.C. 1001 et seq.), the Mineral Leasing Act for Ac-
- 6 quired Lands (30 U.S.C. 351 et seq.), the Weeks Act (16
- 7 U.S.C. 552 et seq.), the General Mining Act of 1872 (30
- 8 U.S.C. 22 et seq.), the Materials Act of 1947 (30 U.S.C.
- 9 601 et seq.), or the Outer Continental Shelf Lands Act
- 10 (43 U.S.C. 1331 et seq.), may in satisfying any mitigation
- 11 requirements associated with such activities propose miti-
- 12 gation measures on a site away from the area impacted
- 13 and the Secretary of the Interior shall accept these pro-
- 14 posed measures if the Secretary finds that they generally
- 15 achieve the purposes for which mitigation measures apper-
- 16 tained.
- 17 SEC. 19. AMENDMENTS TO THE MINERAL LEASING ACT.
- Section 17(g) of the Mineral Leasing Act (30 U.S.C.
- 19 226(g)) is amended to read as follows:
- 20 "(g) Regulation of Surface-Disturbing Activi-
- 21 TIES.—
- 22 "(1) Regulation of Surface-disturbing
- 23 ACTIVITIES.—The Secretary of the Interior, or for
- National Forest lands, the Secretary of Agriculture,
- shall regulate all surface-disturbing activities con-
- ducted pursuant to any lease issued under this Act,

1	and shall determine reclamation and other actions as
2	required in the interest of conservation of surface re-
3	sources.
4	"(2) Submission of exploration plan; com-
5	PLETION REVIEW; COMPLIANCE REVIEW.—
6	"(A) Prior to beginning oil and gas explo-
7	ration activities, a lessee shall submit an explo-
8	ration plan to the Secretary of the Interior for
9	review.
10	"(B) The Secretary shall review the plan
11	for completeness within 10 days of submission.
12	"(C) In the event the exploration plan is
13	determined to be incomplete, the Secretary shall
14	notify the lessee in writing and specify the
15	items or information needed to complete the ex-
16	ploration plan.
17	"(D) The Secretary shall have 10 days to
18	review any modified exploration plan submitted
19	by the lessee.
20	"(E) To be deemed complete, an explo-
21	ration plan shall include, in the degree of detail
22	to be determined by the Secretary by rule or
23	regulation—
24	"(i) a drilling plan containing a de-
25	scription of the drilling program;

1	"(ii) the surface and projected com-
2	pletion zone location;
3	"(iii) pertinent geologic data;
4	"(iv) expected hazards, and proposed
5	mitigation measures to address such haz-
6	ards;
7	"(v) a schedule of anticipated explo-
8	ration activities to be undertaken;
9	"(vi) a description of equipment to be
10	used for such activities;
11	"(vii) a certification from the lessee
12	stating that the exploration plan complies
13	with all lease, regulatory and statutory re-
14	quirements in effect on the date of the
15	issuance of the lease;
16	"(viii) evidence that the lessee has se-
17	cured an adequate bond, surety, or other
18	financial arrangement prior to commence-
19	ment of any surface disturbing activity;
20	"(ix) a plan that details the complete
21	and timely reclamation of the lease tract;
22	and
23	"(x) such other relevant information
24	as the Secretary may by regulation require.

1	"(F) Upon a determination that the explo-
2	ration plan is complete, the Secretary shall have
3	30 days from the date the plan is deemed com-
4	plete to conduct a review of the plan.
5	"(G) If the Secretary finds the exploration
6	plan is not consistent with all statutory and
7	regulatory requirements in effect on the date of
8	issuance of the lease, the Secretary shall notify
9	the lessee with a detailed explanation of such
10	modifications of the exploration plan as are nec-
11	essary to achieve compliance.
12	"(H) The lessee shall not take any action
13	under the exploration plan within a 30 day re-
14	view period, or thereafter until the plan has
15	been modified to achieve compliance as so noti-
16	fied.
17	"(I) After review by the Secretary provided
18	by this subsection, a lessee may operate pursu-
19	ant to the plan without further review or ap-
20	proval by the Secretary.
21	"(3) Plan revisions; conduct of explo-
22	RATION ACTIVITIES.—
23	"(A) If a significant revision of an explo-
24	ration plan under this subsection is submitted
25	to the Secretary the process to be used for the

1	review of such revision shall be the same as set
2	forth in paragraph (1) of this subsection.
3	"(B) All exploration activities pursuant to
4	any lease shall be conducted in accordance with
5	an exploration plan that has been submitted to
6	and reviewed by the Secretary or a revision of
7	such plan.
8	"(4) Submission of Development and Pro-
9	DUCTION PLAN; COMPLETENESS REVIEW; COMPLI-
10	ANCE REVIEW.—
11	"(A) Prior to beginning oil and gas devel-
12	opment and production activities, a lessee shall
13	submit a development and exploration plan to
14	the Secretary of the Interior. Upon submission,
15	such plans shall be subject to a review for com-
16	pleteness.
17	"(B) The Secretary shall review the plan
18	for completeness within 30 days of submission.
19	"(C) In the event a development and pro-
20	duction plan is determined to be incomplete, the
21	Secretary shall notify the lessee in writing and
22	specify the items or information needed to com-
23	plete the plan.
24	"(D) The Secretary shall have 30 days to
25	review for completeness any modified develop-

1	ment and production plan submitted by the les-
2	see.
3	"(E) To be deemed complete, a develop-
4	ment and production plan shall include, in the
5	degree of detail to be determined by the Sec-
6	retary by rule or regulation—
7	"(i) a drilling plan containing a de-
8	scription of the drilling program;
9	"(ii) the surface and projected com-
10	pletion zone location;
11	"(iii) pertinent geologic data;
12	"(iv) expected hazards, and proposed
13	mitigation measures to address such haz-
14	ards;
15	"(v) a statement describing all facili-
16	ties and operations proposed by the lessee
17	and known by the lessee (whether or not
18	owned or operated by such lessee) that
19	shall be constructed or utilized in the de-
20	velopment and production of oil or gas
21	from the leases areas, including the loca-
22	tion and site of such facilities and oper-
23	ations, the land, labor, material, and en-
24	ergy requirements associated with such fa-
25	cilities and operations;

1	"(vi) the general work to be per-
2	formed;
3	"(vii) the environmental safeguards to
4	be implemented in connection with the de-
5	velopment and production and how such
6	safeguards are to be implemented;
7	"(viii) all safety standards to be met
8	and how such standards are to be met;
9	"(ix) an expected rate of development
10	and production and a time schedule for
11	performance;
12	"(x) a certification from the lessee
13	stating that the development and produc-
14	tion plan complies with all lease, regu-
15	latory, and statutory requirements in effect
16	on the date of issuance of the lease;
17	"(xi) evidence that the lessee has se-
18	cured an adequate bond, surety, or other
19	financial arrangement prior to commence-
20	ment of any surface disturbing activity;
21	"(xii) a plan that details the complete
22	and timely reclamation of the lease tract;
23	and
24	"(xiii) such other relevant information
25	as the Secretary may by regulation require.

1	"(F) Upon a determination that the devel
2	opment and production plan is complete, the
3	Secretary shall have 120 days from the date the
4	plan is deemed complete to conduct a review of
5	the plan.
6	"(G) If the Secretary finds the develop
7	ment and production plan is not consistent with
8	all statutory and regulatory requirements in ef
9	fect on the date of issuance of the lease, the
10	Secretary shall notify the lessee with a detailed
11	explanation of such modifications of the devel
12	opment and production plan as are necessary to
13	achieve compliance.
14	"(H) The lessee shall not take any action
15	under the development and production plan
16	within a 120 day review period, or thereafter
17	until the plan has been modified to achieve
18	compliance as so notified.
19	"(5) Plan revisions; conduct of develop
20	MENT AND PRODUCTION ACTIVITIES.—
21	"(A) If a significant revision of a develop
22	ment and production plan under this subsection
23	is submitted to the Secretary, the process to be

used for the review of such revision shall be the

- same as set forth in paragraph (4) of this subsection.
- "(B) All development and production activities pursuant to any lease shall be conducted in accordance with an exploration plan that has been submitted to and reviewed by the Secretary or a revision of such plan.
- "(6) CANCELLATION OF LEASE ON FAILURE TO 8 9 SUBMIT PLAN OR COMPLY WITH APPROVED PLAN.— 10 Whenever the owner of any lease fails to submit a 11 plan in accordance with regulations issued under 12 this section, or fails to comply with a plan, the lease 13 may be canceled in accordance with section 31. Ter-14 mination of a lease because of failure to comply with 15 a plan, including required modifications or revisions, 16 shall not entitle a lessee to any compensation.".

## 17 SEC. 20. MINERALS MANAGEMENT SERVICE.

The bureau known as the "Minerals Management 19 Service" in the Department of the Interior shall be known 20 as the "National Ocean Resources and Royalty Service".

1	SEC. 21. AUTHORITY TO USE DECOMMISSIONED OFFSHORE
2	OIL AND GAS PLATFORMS AND OTHER FA-
3	CILITIES FOR MARICULTURE, ARTIFICIAL
4	REEF, SCIENTIFIC RESEARCH, OR OTHER
5	USES.
6	(a) Short Title.—This section may be cited as the
7	"Rigs to Reefs Act of 2005".
8	(b) In General.—The Outer Continental Shelf
9	Lands Act (43 U.S.C. 1301 et seq.) is amended by insert-
10	ing after section 9 the following:
11	"SEC. 10. USE OF DECOMMISSIONED OFFSHORE OIL AND
12	GAS PLATFORMS AND OTHER FACILITIES
13	FOR MARICULTURE, ARTIFICIAL REEF, SCI-
14	ENTIFIC RESEARCH, OR OTHER USES.
14 15	ENTIFIC RESEARCH, OR OTHER USES.  "(a) IN GENERAL.—The Secretary shall issue regula-
	,
15	"(a) In General.—The Secretary shall issue regula- tions under which the Secretary may authorize use of an
15 16	"(a) In General.—The Secretary shall issue regulations under which the Secretary may authorize use of an
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15 16 17 18 19 20 21 22 23	"(a) In General.—The Secretary shall issue regulations under which the Secretary may authorize use of an offshore oil and gas platform or other facility that is decommissioned from service for oil and gas purposes for culture of marine organisms, an artificial reef, scientific research, or any other use authorized under section 8(p).  "(b) Transfer Requirements.—The Secretary shall not allow the transfer of a decommissioned offshore oil and gas platform or other facility to another person unless the Secretary is satisfied that the transferee is suf-

- 1 "(1) ongoing maintenance of the platform or 2 other facility;
- 3 "(2) any liability obligations that might arise;
- 4 "(3) removal of the platform or other facility if 5 determined necessary by the Secretary; and
- 6 "(4) any other requirements and obligations 7 that the Secretary may deem appropriate by regula-
- 8 tion.
- 9 "(c) Plugging and Abandonment.—The Sec-
- 10 retary shall ensure that obligations of a lessee regarding
- 11 the plugging and abandonment of wells are unaffected by
- 12 implementation of this section.
- 13 "(d) POTENTIAL TO PETITION TO OPT-OUT OF REG-
- 14 ULATIONS.—An Adjacent State acting through a resolu-
- 15 tion of its legislature, with concurrence of its Governor,
- 16 may petition to opt-out of the application of regulations
- 17 promulgated under this section to platforms and other fa-
- 18 cilities located in the area of its Adjacent Zone within 25
- 19 miles of the coastline. The Secretary is authorized to ex-
- 20 cept such area from the application of such regulations,
- 21 and shall approve such petition, unless the Secretary finds
- 22 that approving the petition would probably cause serious
- 23 harm or damage to the marine resources of the State's
- 24 Adjacent Zone. Prior to acting on the petition, the Sec-
- 25 retary shall complete an environmental assessment that

- 1 documents the anticipated environmental effects of ap-
- 2 proving the petition.
- 3 "(e) Limitation on Liability.—A person that had
- 4 used an offshore oil and gas platform or other facility for
- 5 oil and gas purposes and that no longer has any ownership
- 6 or control of the platform or other facility shall not be
- 7 liable under Federal law for any costs or damages arising
- 8 from such platform or other facility after the date the plat-
- 9 form or other facility is used for any purpose under sub-
- 10 section (a), unless such costs or damages arise from—
- "(1) use of the platform or other facility by the
- 12 person for development or production of oil or gas;
- 13 or
- "(2) another act or omission of the person.
- 15 "(f) Other Leasing and Use Not Affected.—
- 16 This section, and the use of any offshore oil and gas plat-
- 17 form or other facility for any purpose under subsection
- 18 (a), shall not affect—
- 19 "(1) the authority of the Secretary to lease any
- area under this Act; or
- 21 "(2) any activity otherwise authorized under
- this Act.".
- (c) Deadline for Regulations.—The Secretary of
- 24 the Interior shall issue regulations under subsection (b)

- 1 by not later than 180 days after the date of the enactment
- 2 of this Act.
- 3 (d) Study and Report on Effects of Removal
- 4 OF PLATFORMS.—Not later than one year after the date
- 5 of enactment of this Act, the Secretary of the Interior,
- 6 in consultation with other Federal agencies as the Sec-
- 7 retary deems advisable, shall study and report to the Con-
- 8 gress regarding how the removal of offshore oil and gas
- 9 platforms and other facilities from the outer Continental
- 10 Shelf would affect existing fish stocks and coral popu-
- 11 lations.
- 12 SEC. 22. REPEAL OF REQUIREMENT TO CONDUCT COM-
- 13 PREHENSIVE INVENTORY OF OCS OIL AND
- 14 NATURAL GAS RESOURCES.
- 15 The Energy Policy Act of 2005 (Public Law 109–
- 16 58) is amended—
- 17 (1) by repealing section 357 (119 Stat. 720; 42
- 18 U.S.C. 15912); and
- 19 (2) in the table of contents in section 1(b), by
- striking the item relating to such section 357.
- 21 SEC. 23. ONSHORE AND OFFSHORE MINERAL LEASE FEES.
- Notwithstanding any other provision of law, the De-
- 23 partment of the Interior is prohibited from charging fees
- 24 applicable to actions on Federal onshore and offshore oil
- 25 and gas, coal, geothermal, and other mineral leases, in-

- 1 cluding transportation of any production from such leases,
- 2 if such fees were not established in final regulations prior
- 3 to the date of issuance of the lease.
- 4 SEC. 24. LEASES FOR AREAS LOCATED WITHIN 125 MILES
- 5 OF CALIFORNIA OR FLORIDA.
- 6 (a) Authorization to Cancel and Exchange
- 7 CERTAIN EXISTING OIL AND GAS LEASES; PROHIBITION
- 8 ON SUBMITTAL OF EXPLORATION PLANS FOR CERTAIN
- 9 Leases Prior to June 30, 2012.—
- 10 (1) AUTHORITY.—Effective 180 days after the 11 date of enactment of this Act, the lessee of an exist-12 ing oil and gas lease for an area located completely 13 within 125 miles of the coastline within the Cali-14 fornia or Florida Adjacent Zones shall have the op-15 tion, without compensation, of exchanging such lease 16 for a new oil and gas lease having a primary term 17 of 5 years. For the area subject to the new lease, the 18 lessee may select any unleased tract that is com-19 pletely beyond 100 miles from the coastline of the 20 Adjacent State and is located within the same Adja-21 cent State's Adjacent Zone as the lease being ex-22 changed, except that leases being exchanged within

the Florida Adjacent Zone may be exchanged for

any unleased tract that is completely beyond 100

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1 miles from the coastline of Florida and is located 2 west of 86 degrees 41 minutes longitude.

> (2) Administrative process.—The Secretary of the Interior shall establish a reasonable administrative process through which a lessee may exercise its option to exchange an oil and gas lease for a new oil and gas lease as provided for in this section. Such exchanges, including the issuance of new leases, shall not be considered to be major Federal actions for purposes of the National Environmental Policy Act of 1969 (42 U.S.C. 4321 et seq.). Further, such exchanges conducted in accordance with this section are deemed to be in compliance all provisions of the Outer Continental Shelf Lands Act (43 U.S.C. 1331 et seq.). The Secretary shall issue a new lease in exchange for the lease being exchanged notwithstanding that the area that will be subject to the lease may be withdrawn from leasing under the Outer Continental Shelf Lands Act or otherwise unavailable for leasing under the provisions of any other law.

(3) OPERATING RESTRICTIONS.—A new lease issued in exchange for an existing lease under this section shall be subject to such national defense op-

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- erating restrictions on the OCS tract covered by the new lease as may be applicable upon issuance.
  - (4) Priority.—The Secretary shall give priority in the lease exchange process based on the amount of the original bonus bid paid for the issuance of each lease to be exchanged. The Secretary shall allow leases covering partial tracts to be exchanged for leases covering full tracts conditioned upon payment of additional bonus bids on a per-acre basis as determined by the average per acre of the original bonus bid per acre for the partial tract being exchanged.
    - (5) EXPLORATION PLANS.—Any exploration plan submitted to the Secretary of the Interior after the date of the enactment of this Act and before July 1, 2012, for an oil and gas lease for an area wholly within 125 miles of the coastline within the California Adjacent Zone or Florida Adjacent Zone shall not be treated as received by the Secretary until the earlier of July 1, 2012, or the date on which a petition by the Adjacent State for oil and gas leasing covering the area within which is located the area subject to the oil and gas lease was approved.

- 1 (b) Further Lease Cancellation and Ex-2 change Provisions.—
- 3 (1) CANCELLATION OF LEASE.—As part of the 4 lease exchange process under this section, the Sec-5 retary shall cancel a lease that is exchanged under 6 this section.
  - (2) Consent of lessees.—All lessees holding an interest in a lease must consent to cancellation of their leasehold interests in order for the lease to be cancelled and exchanged under this section.
- 11 (3) WAIVER OF RIGHTS.—As a prerequisite to 12 the exchange of a lease under this section, the lessee 13 must waive any rights to bring any litigation against 14 the United States related to the transaction.
- 15 (4) Plugging and abandonment requirements for any wells
  16 ging and abandonment requirements for any wells
  17 located on any lease to be cancelled and exchanged
  18 under this section must be complied with by the les19 sees prior to the cancellation and exchange.
- 20 (c) EXISTING OIL AND GAS LEASE DEFINED.—In 21 this section the term "existing oil and gas lease" means 22 an oil and gas lease in effect on the date of the enactment 23 of this Act.

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## 1 SEC. 25. COASTAL IMPACT ASSISTANCE.

- 2 Section 31 of the Outer Continental Shelf Lands Act
- 3 (43 U.S.C. 1356a) is repealed.
- 4 SEC. 26. OIL SHALE AND TAR SANDS AMENDMENTS.
- 5 (a) Repeal of Requirement to Establish Pay-
- 6 MENTS.—Section 369(o) of the Energy Policy Act of 2005
- 7 (Public Law 109–58; 119 Stat. 728; 42 U.S.C. 15927)
- 8 is repealed.
- 9 (b) Treatment of Revenues.—Section 21 of the
- 10 Mineral Leasing Act (30 U.S.C. 241) is amended by add-
- 11 ing at the end the following:
- "(e) Revenues.—
- 13 "(1) IN GENERAL.—Notwithstanding the provi-
- sions of section 35, all revenues received from and
- under an oil shale or tar sands lease shall be dis-
- posed of as provided in this subsection.
- 17 "(2) ROYALTY RATES FOR COMMERCIAL
- 18 Leases.—
- 19 "(A) Initial production.—For the first
- 20 10 years after initial production under each oil
- shale or tar sands lease issued under the com-
- 22 mercial leasing program established under sub-
- section (d), the Secretary shall set the royalty
- rate at not less than 1 percent nor more than
- 25 3 percent of the gross value of production.
- 26 However, the initial production period royalty

rate set by the Secretary shall not apply to production occurring more than 15 years after the date of issuance of the lease.

"(B) Subsequent periods.—After the periods of time specified in subparagraph (A), the Secretary shall set the royalty rate on each oil shale or tar sands lease issued under the commercial leasing program established under subsection (d) at not less than 6 percent nor more than 9 percent of the gross value of production.

"(C) Reduction.—The Secretary shall reduce any royalty otherwise required to be paid under subparagraphs (A) and (B) under any oil shale or tar sands lease on a sliding scale based upon market price, with a 10 percent reduction if the monthly average price of NYMEX West Texas Intermediate crude oil at Cushing, Oklahoma, (WTI) drops below \$50 (in 2005 dollars) for the month in which the production is sold, and an 80 percent reduction if the monthly average price of WTI drops below \$30 (in 2005 dollars) for the month in which the production is sold.

"(3) Disposition of Revenues.—

1	"(A) Deposit.—The Secretary shall de-
2	posit into a separate account in the Treasury
3	all revenues derived from any oil shale or tar
4	sands lease.
5	"(B) Allocations to states and local
6	POLITICAL SUBDIVISIONS.—The Secretary shall
7	allocate 50 percent of the revenues deposited
8	into the account established under subpara-
9	graph (A) to the State within the boundaries of
10	which the leased lands are located, with a por-
11	tion of that to be paid directly by the Secretary
12	to the State's local political subdivisions as pro-
13	vided in this paragraph.
14	"(C) Transmission of allocations.—
15	"(i) In general.—Not later than the
16	last business day of the month after the
17	month in which the revenues were received,
18	the Secretary shall transmit—
19	"(I) to each State two-thirds of
20	such State's allocations under sub-
21	paragraph (B), and in accordance
22	with clauses (ii) and (iii) to certain
23	county-equivalent and municipal polit-
24	ical subdivisions of such State a total
25	of one-third of such State's allocations

1	under subparagraph (B), together
2	with all accrued interest thereon; and
3	"(II) the remaining balance of
4	such revenues deposited into the ac-
5	count that are not allocated under
6	subparagraph (B), together with in-
7	terest thereon, shall be transmitted to
8	the miscellaneous receipts account of
9	the Treasury, except that until a lease
10	has been in production for 20 years
11	50 percent of such remaining balance
12	derived from a lease shall be paid in
13	accordance with subclause (I).
14	"(ii) Allocations to certain
15	COUNTY-EQUIVALENT POLITICAL SUBDIVI-
16	SIONS.—The Secretary shall under clause
17	(i)(I) make equitable allocations of the rev-
18	enues to county-equivalent political sub-
19	divisions that the Secretary determines are
20	closely associated with the leasing and pro-
21	duction of oil shale and tar sands, under a
22	formula that the Secretary shall determine
23	by regulation.
24	"(iii) Allocations to municipal
25	POLITICAL SUBDIVISIONS.—The initial al-

location to each county-equivalent political subdivision under clause (ii) shall be further allocated to the county-equivalent political subdivision and any municipal political subdivisions located partially or wholly within the boundaries of the county-equivalent political subdivision on an equitable basis under a formula that the Secretary shall determine by regulation.

"(D) Investment of deposits.—The deposits in the Treasury account established under this section shall be invested by the Secretary of the Treasury in securities backed by the full faith and credit of the United States having maturities suitable to the needs of the account and yielding the highest reasonably available interest rates as determined by the Secretary of the Treasury.

"(E) USE OF FUNDS.—A recipient of funds under this subsection may use the funds for any lawful purpose as determined by State law. Funds allocated under this subsection to States and local political subdivisions may be used as matching funds for other Federal programs without limitation. Funds allocated to

local political subdivisions under this subsection may not be used in calculation of payments to such local political subdivisions under programs for payments in lieu of taxes or other similar programs.

"(F) NO ACCOUNTING REQUIRED.—No recipient of funds under this subsection shall be required to account to the Federal Government for the expenditure of such funds, except as otherwise may be required by law.

## "(4) Definitions.—In this subsection:

"(A) County-equivalent political subdivision.—The term 'county-equivalent political subdivision' means a political jurisdiction immediately below the level of State government, including a county, parish, borough in Alaska, independent municipality not part of a county, parish, or borough in Alaska, or other equivalent subdivision of a State.

"(B) MUNICIPAL POLITICAL SUBDIVI-SION.—The term 'municipal political subdivision' means a municipality located within and part of a county, parish, borough in Alaska, or other equivalent subdivision of a State.".